



North Yorkshire
Safeguarding Adults Board

North Yorkshire Safeguarding Adults Board

Annual Report 2024/2025



*Making safeguarding everybody's
business in North Yorkshire*



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Introduction from the Independent Chair

Welcome to the North Yorkshire Safeguarding Adults Board's Annual Report for the period 2024-2025. The Care Act 2014 requires the Board to have a three-year strategic plan and report upon it annually. In this report you will find updates from our current delivery plan, the agreed priorities and the updates on what the partnership has achieved, together with our continuing efforts to improve the safety and protection offered to the most vulnerable people in our communities.

This year has been one of transition for the Board with a new chair appointed in April and the development of the new strategic delivery plan for the following three years, 2025 to 2028. The Board took the opportunity to review its priorities, and new ones have been chosen that the Board felt better reflected the changes faced by our communities and that would continue to improve the level of service and protection partners offered. The new vision and priorities will be implemented from April 2025 onwards.

As part of our statutory requirements, the Annual Report includes updates on Safeguarding Adults Reviews (SARs) commissioned by the Board where it felt there were learning opportunities to prevent future reoccurrence of abuse or neglect.

The report also updates you on the progress made against the recommendations of already published reviews. As part of our ambitions to promote best practice, the Board has reviewed and implemented its policy and procedures for SARs and worked closely with the counties Community Safety Partnership developing closer working practices to undertake combined SAR and Domestic Abuse Related Death reviews.

The Board has also updated the SAR policy, procedures and referral form for use by the public and professionals. This can be found on our website.

The Board continues to deliver its audit and assurance functions and ensure that there are effective multi-agency safeguarding partnership arrangements and this report offers an insight into the work and initiatives that have been undertaken by our partners.

The Board recognises both the increased diversity within our communities, compounded by the rurality of the county together with the increasing complexity of care and support needs a growing number of adults need. The Board continues to make significant efforts to engage with the public, carers, and practitioners to raise awareness and ensure people can recognise abuse and know how to prevent and report it.

Our communication and training offer together with our continuing efforts to raise awareness of abuse and neglect during 'Safeguarding Week' are some of the notable examples of engagement and support for our practitioners and local communities highlighted within the report.

The report offers an insight into how effective the Board is communicating with our communities and provides reassurance on how the Board continues to try to reach communities across North Yorkshire.

We continue to work collaboratively with other Boards and Partnerships across the county, especially with the Children's Safeguarding and Community Safety Partnerships.

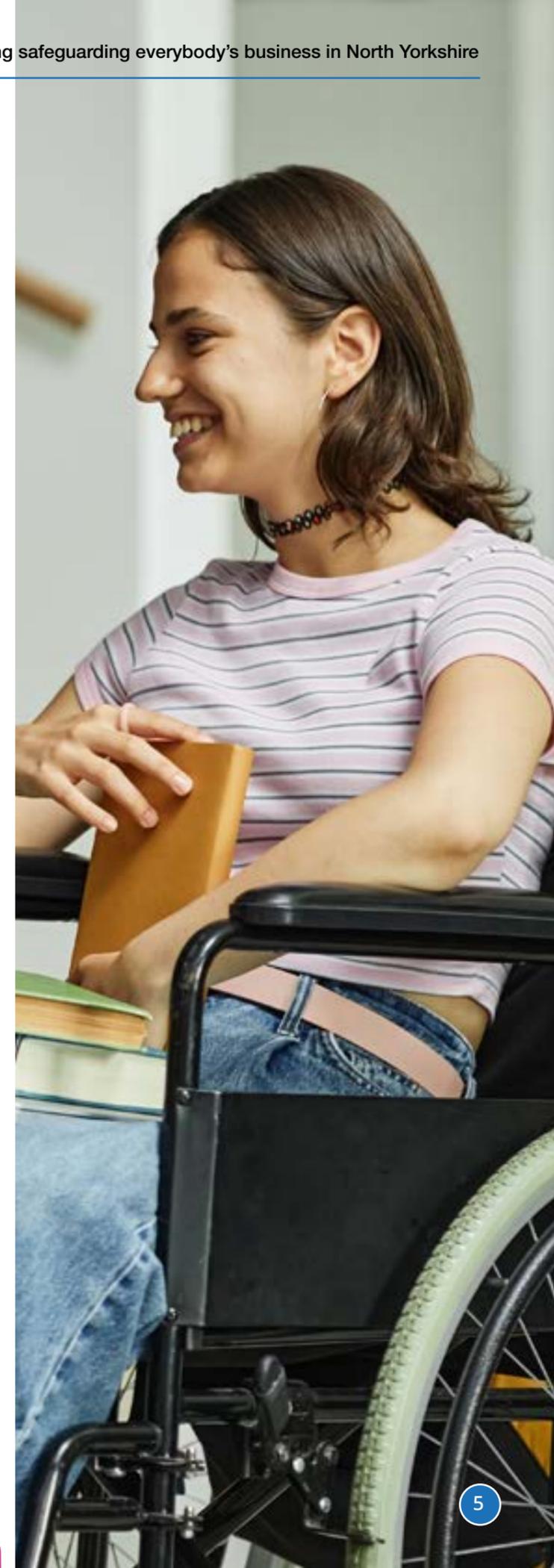
Making Safeguarding Personal within provided care and support continues to be a golden thread and the Board, and its partners have been promoting this model of practice within care and support services.

I would like to take this opportunity to thank everyone involved with the work of the Board, especially members of the business unit and sub-groups for the support they have provided.

Thank you for taking the time to read this annual report. I hope you find it easy to read, informative and above all reassuring.



Adrian Green
North Yorkshire SAB Independent Chair



Our Strategic Vision 24/25

“We will provide leadership, challenge, and direction to ensure that the partner agencies improve outcomes for adults at risk of harm or abuse. We will promote values of openness, trust, respect, and learning.”

Our Strategic Outcomes

- 1 Reconnect:** Reconnect with communities in North Yorkshire
- 2 Best Practice:** Have safeguarding policies and procedures that are in line with best practice
- 3 Work Together:** Work together effectively with partners & organisations
- 4 Adapt & Respond:** Adapt and respond to changes affecting how we safeguard adults in North Yorkshire



Our partners

- North Yorkshire Council
- North Yorkshire Police
- NHS Humber and North Yorkshire Integrated Care Board (ICB)
- NHS West Yorkshire Integrated Care Board (ICB)
- Harrogate and District NHS Foundation Trust
- Tees Esk and Wear Valleys NHS Foundation Trust
- South Tees Hospitals NHS Foundation Trust
- Airedale NHS Foundation Trust
- Humber NHS Foundation Trust
- York and Scarborough Teaching Hospitals NHS Foundation Trust
- Independent Care Group
- Healthwatch North Yorkshire
- Community First Yorkshire
- Probation Service
- North Yorkshire Fire and Rescue Service
- North Yorkshire Trading Standards



Partnerships and Networks

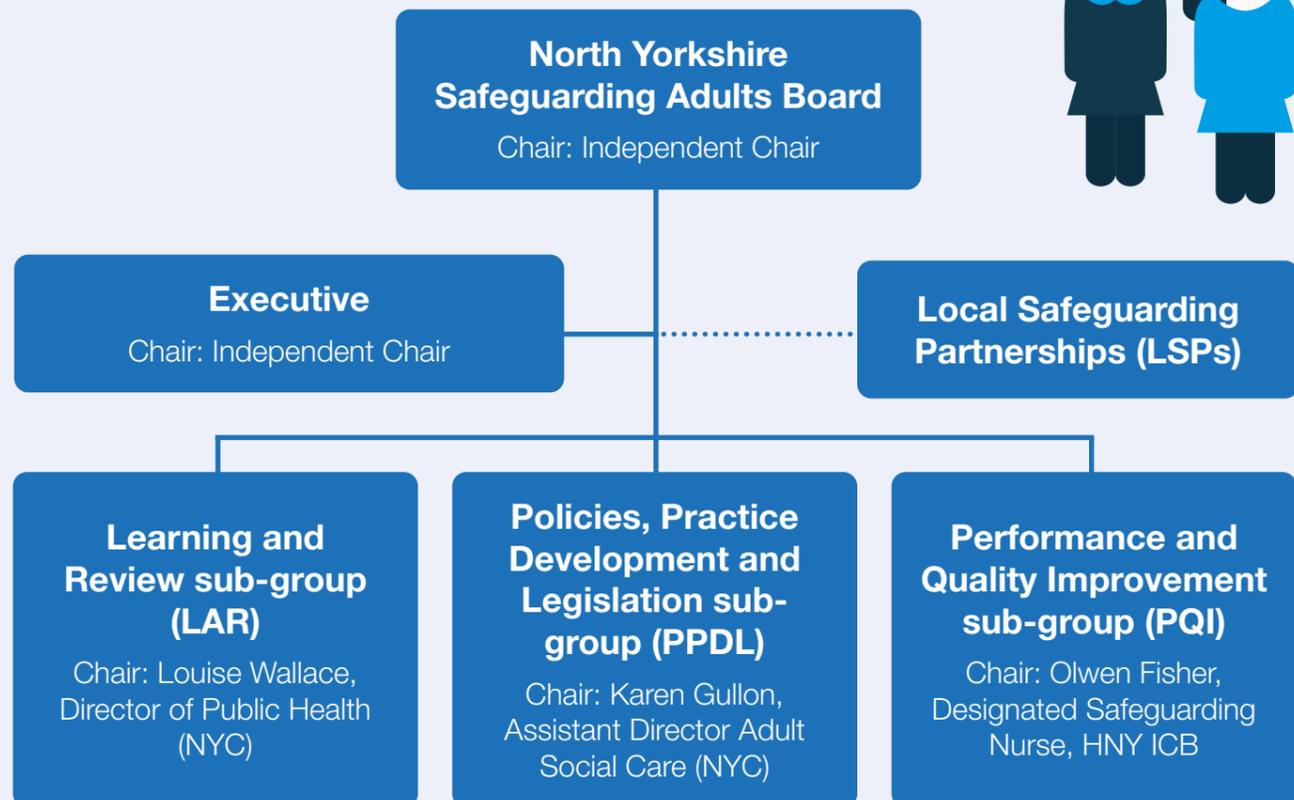
NYSAB works with a number of local Strategic Boards and Partnerships:

- North Yorkshire Safeguarding Children's Partnership
- North Yorkshire Community Safety Partnership
- North Yorkshire Health and Wellbeing Board
- Officer for Police, Fire and Crime Commissioning

These other Boards and Partnerships all have a role in promoting safeguarding across North Yorkshire. NYSAB works in partnership with them to identify and support agreed collaborative initiatives.



Our Board 2024-25



One minute guide to the Board:

<https://safeguardingadults.co.uk/wp-content/uploads/2025/12/One-Minute-Guide-to-NYSAB.pdf>



North Yorkshire Demographics



North Yorkshire is England's largest county by land area, covering over 3,300 square miles. As of the mid-2023 population estimates, the county is home to approximately 635,270 people.

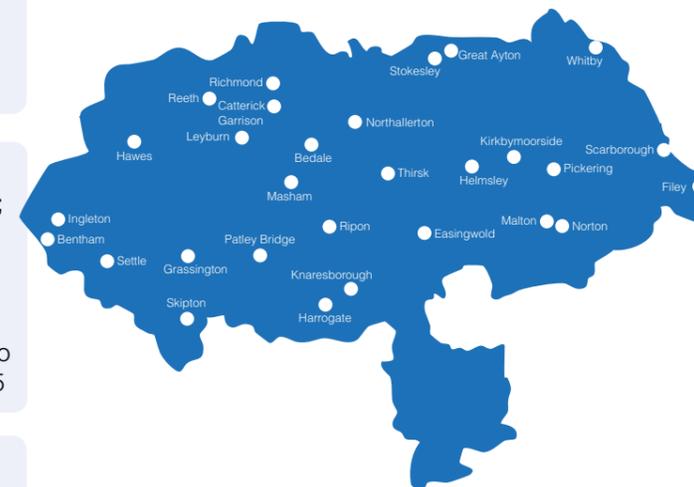
The population is spread across a mix of rural, coastal, and market town communities, each with distinct characteristics and needs. Over 50% of residents live in rural areas, many of which are classified as "super sparse." This rurality presents challenges such as access to services, digital connectivity, and transport.

North Yorkshire has a significantly older demographic than the national average. Around 25% of residents (including under 18s) are aged 65 and over, compared to 18.4% in England. This proportion is projected to rise to 31.3% by 2035, reflecting the county's popularity as a place to retire and the national trend of an ageing population.

England's **largest county**, covering a geographical area of over **8,000 square kilometres**

153,800 (25%) of residents are **over 65**; with projected trends and inward migration of older people to the area, this figure is expected to increase to almost a third by 2035

Home to Catterick Garrison, the **largest garrison in the world** with a population of over 13,000



Total population of **615,500**

A mix of **urban, rural** and **coastal** areas

Highly rural - **up to 85%** of the country classified as '**super sparse**' with a population density of just 77 people per square kilometre, compared with an England average of 432

A small but growing ethnic **minority population** - **6.7%** compared to England average of 26.5%

80.7% of North Yorkshire's working age population are **economically active** compared to 77.4% for the Yorkshire & Humber region and 78.4% for the UK



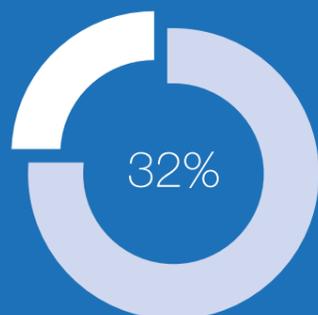
Safeguarding data 2024-25

Safeguarding Concerns Received During 2024-25: **8198** (6921).

This is up **18%** from last year (33%)

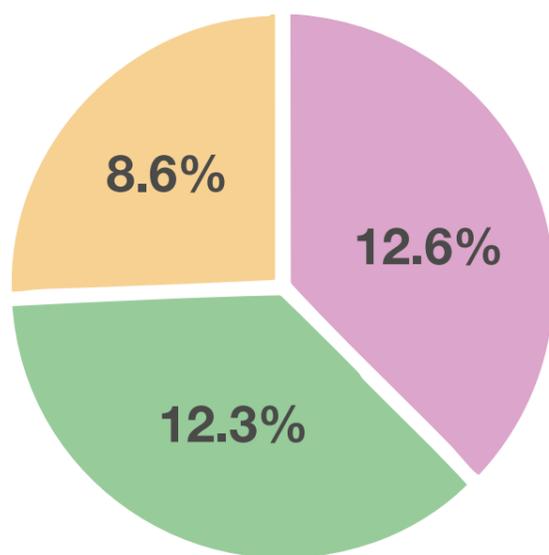
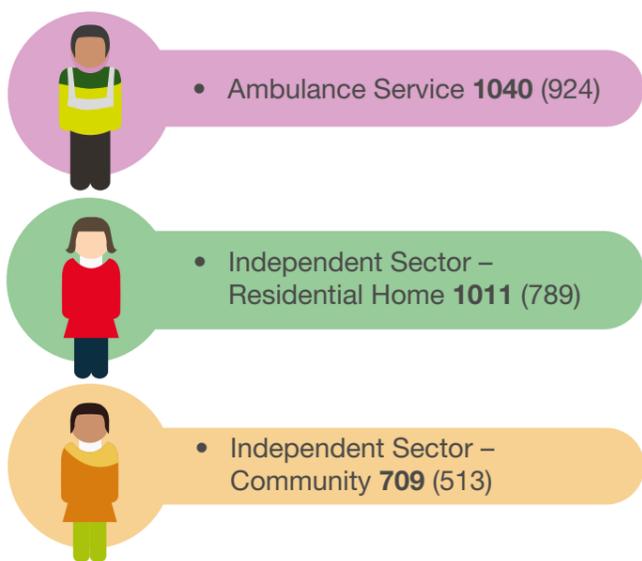


Number of safeguarding section **42 enquiries**: 32% of referrals concerns raised became s42 enquires (**2628** out of **8198**)

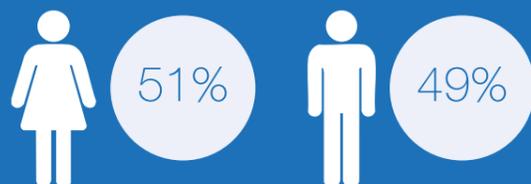


Breakdown of Safeguarding Concerns by Source

Source of Safeguarding Concerns (top 3):



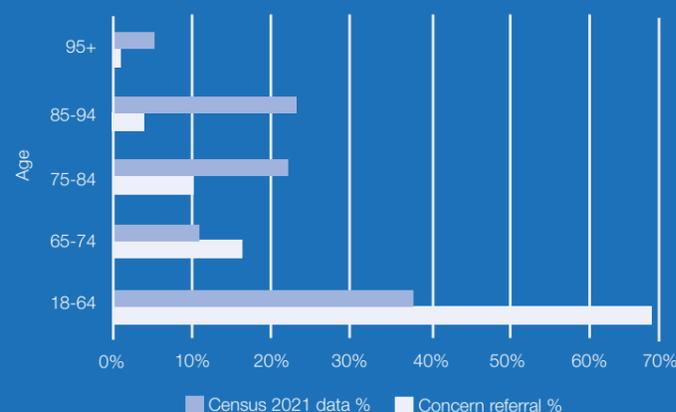
North Yorkshire Gender Breakdown (2021 Census)



Gender Breakdown of Individuals involved in Safeguarding Concerns



Percentage Referral by Age



Age	Census 2021 data %	Concern Referral %
18-64	69.3%	38%
65-74	16.4%	11%
75-84	10.3%	22%
85-94	3.7%	23%
95+	0.3%	5%

Percentage Referral by Ethnicity

Ethnicity	Census 2021 data %	Concern referral %
White	96.71%	88.24%
Asian/Asian British	1.09%	0.62%
Other Ethnic Group	0.43%	0.52%
Black / African / Caribbean / Black British	0.40%	0.26%
Mixed/Multiple	0.39%	0.33%

Breakdown of Section 42 Enquiries by Location of Abuse:

The largest percentage of enquiries shows that most of the abuse is within care homes at **44%** with **42%** in people's own homes, **4%** hospital and **10%** in the community/other.

Types of abuse:

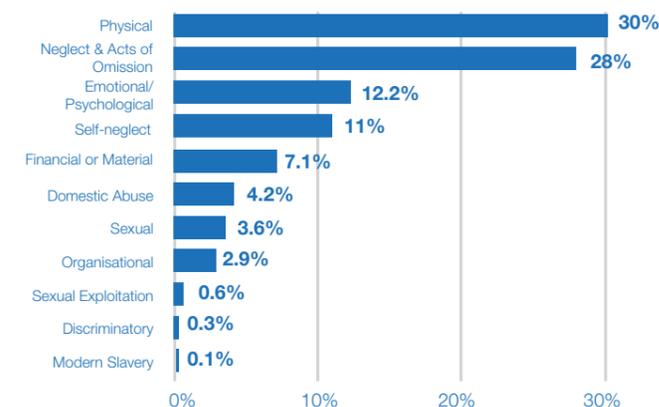
Physical abuse remains the top type of abuse at **30%**, up from **26%** last year. Overall, there has been no change in the types of abuse recorded, other than a slight reduction in financial abuse at **7.1%** down from **10.0%** last year.

Making Safeguarding Personal

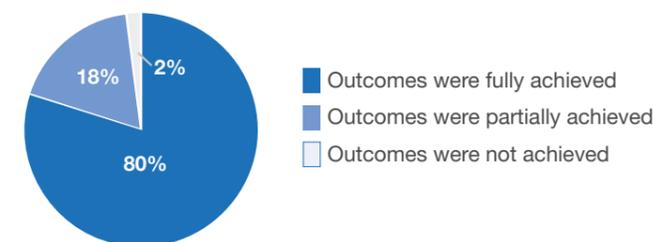
Was the individual or individual's representative asked what their desired outcome was?



Breakdown of Section 42 Enquiries by Type of Abuse



Desired Outcomes of Section 42 Enquiries Achieved



Priority 1 - Reconnect with communities in North Yorkshire

Why?

To ensure the people in North Yorkshire understand what safeguarding is, can recognise the signs of abuse and neglect and know how to report it.

We want to give the people of North Yorkshire a voice and the opportunity to feedback to the Board to help us improve and develop our services to help keep adults at risk safe.

What we've done

Local Safeguarding Partnerships (LSPs)

Local Safeguarding Partnerships are where partners come together to raise awareness locally on issues that relate to both adults and children. The groups help identify learning needs, share good practice, and deliver the local priorities within the Board and Partnership's business plans.

There are LSPs across the localities of North Yorkshire:

- Hambleton and Richmondshire.
- Harrogate and Craven.
- Scarborough, Whitby Ryedale; and
- Selby.

Throughout the year the 4 LSPs have delivered local events as part of safeguarding week with themes including violence against women and girls, self-neglect, financial abuse, and domestic abuse; strong cross-agency collaboration.

Key areas raised by LSPs this year included trauma informed practice, cost of living, self-neglect, homelessness, mental health concerns, exploitation and financial abuse. LSPs agendas included key communications and delivery of presentations on various topics such as Multi-Agency Child Exploitation (MACE), Living Well and Case studies, helping to share collective learning.

Following local government reorganisation, a review of Local Safeguarding Partnerships (LSPs) was undertaken. This acknowledged that the LSPs had demonstrated valuable work and support, particularly through strong engagement during Safeguarding Week. However, due to ongoing capacity pressures and agreement that the service they offered could be achieved through other existing forums, the NYSAB and the other statutory boards concluded that LSPs will stand down from April 2025.



Safeguarding Week 2024

Partners from Safeguarding Adults Boards, Children's Safeguarding Partnerships, Community Safety Partnerships across North Yorkshire, the City of York, East Riding and Hull came together to plan and deliver 44 sessions with over 3700 attendees.

NYSAB hosted sessions

The topics highlighted were chosen to reflect those topics requested or were aligned to our strategic priorities. These sessions were co-delivered with community groups, individuals with lived experience, and their families or carers, ensuring that real voices and perspectives were at the heart of the conversation placing a strong emphasis on prevention throughout.

The NYSAB specifically hosted the following sessions with **1523** attendees:

Session	Attendees	Useful Resources
Managing Concerns Around People in Positions of Trust (PiPoT)	112	NYSAB & NYSCP PiPoT Podcast
Exploitation Team: North Yorkshire Police (For both York and North Yorkshire) – Face to Face session	250 (max)	Joint session held with City of York across Adults, CYP and CSPs
How and when to report an adult safeguarding concern	107 – session 1 67 – session 2	OMG: Raising a safeguarding concern
Modern Slavery in Recruitment	65	Modern slavery North Yorkshire Council
SARs: Exploring links between loneliness, isolation & increased risk of abuse	182	https://www.emerald.com/insight/content/doi/10.1108/jap-04-2023-0015/full/html
Elaine SAR with Independent Author	143	'Elaine' SAR
Substance Use language	87 – session 1 72 – session 2	Drugs Resources - Find Information For Professionals - Drink Drug Hub
Lived Experience Story of Intergeneration Trauma, Addiction and HOPE with Emma & Chris Plant sharing their own experiences.	138	North Yorkshire Connected Spaces - Red Rose Recovery
MIRT & impact of drug and alcohol deaths	60 (max)	Major Incident Response Team Resources > Head First North Yorkshire unites to reduce alcohol and drug use harm North Yorkshire Police
North Yorkshire Drug Analysis Project	93 - session 1 65 - session 2	Providing Information & Support for Drink & Drugs - Drink Drug Hub North Yorkshire and York: Appliance of science to help identify harmful substances and reduce drug-related deaths North Yorkshire Police
Offender Management Unit	52	
Suicide Prevention (closed session for NY professionals only)	30 (max)	Major Incident Response Team Resources > Head First Just B

Participant feedback

Analysis from the two hundred attendees who provided feedback indicated the following:

- 124 people attended for professional interests/ 80 people personal and professional
- 74 people attended more than 2 sessions
- 87 people attended 2 sessions
- 63 attended one session
- 100% found the session informative
- 100% found the session engaging
- 97% thought that Safeguarding Week 2024 provided a good learning opportunity

The majority of attendees heard about Safeguarding Week 2024 through work / targeted communications (word of mouth, email from manager, poster in workplace).

Quotes from the week:



“Everything was so well organised and ran so smoothly, and the speakers were really interesting and engaging. It was so useful to have updates on local safeguarding issues”.

“The emerging themes and actions (from Elaine SAR) were helpful, and Mike delivered the session in an engaging and person-centred way” – **Learning from Elaine safeguarding adult review**



“Really glad to have face-to-face sessions again. Important that this campaign involves people and communities, not just professionals” **Northallerton Market**

“A really powerful session – thank you to everyone who shared their experiences, all to help and support others. Very brave and commendable” – **Suicide Prevention**



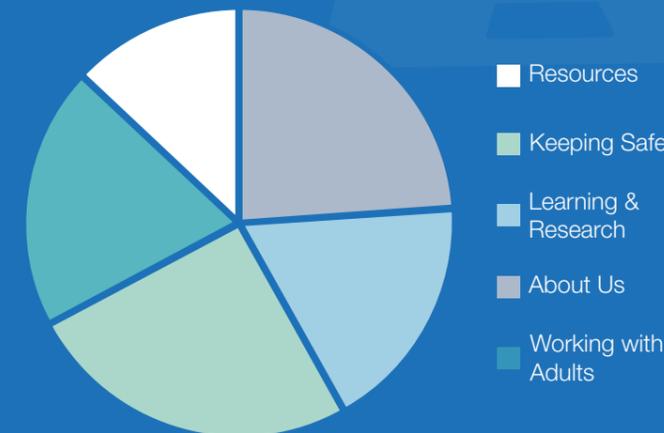
“Really informative thank you. Great session, what a fantastic resource Drink Drug Hub is.” – **Drink Drug Hub session**

Safeguarding Week offers an opportunity and time to raise awareness, share learning, and reaffirm our shared commitment to preventing abuse, harm, and neglect. Where possible, sessions are recorded and join our resource library so that partners can continue to access the learning after Safeguarding week has finished.

NYSAB website

There had been **76,985** visitors to the website in 2024/25, broken down as follows:

	Q1	Q2	Q3	Q4	Year Total
About Us	5,159	6,782	4,002	2,018	17,961
Learning & Research	4,981	4,621	2,132	1,723	13,457
Keeping Safe	5,211	8,587	4,984	2,180	18,992
Working with Adults	5,781	3,998	1,742	3,340	14,861
Resources	4,167	3,361	1,003	1,213	9,744
Total	25,299	27,349	13,863	10,474	76,985



*These figures do not take into account the number of visitors who have accessed Tri.X platform where our safeguarding policy and procedures are now stored.

In addition, **13,008** people accessed the safeguarding policy and procedures, now available via the Tri.X portal. This can be done via the NYSAB website or a direct link. Of these:



9,744 people accessed resources in the resource library (with a **78%** conversion to download / view /engagement)



8,764 visits to safeguarding resources posters and leaflets (with a **62%** conversion to download)

Blogs



11,495 people accessed the NYSAB news / blogs in total.



4,112 people accessed the 'Safeguarding Week' page via the safeguarding week blog



3541 have accessed resources and recordings following safeguarding week)

NYSAB Social media



1172
Twitter/ X followers



42
Twitter/ X posts



220
Twitter/ X engagements



278
Twitter/ X likes



27,630
impressions



174
retweets/ reposts

Priority 2 – Best Practice

Why?

To make sure we meet the needs of adults at risk of abuse, harm, and neglect across North Yorkshire now and in the future.

What we've done

New **Multi-agency Self Neglect Practice Guidance** has been developed by North Yorkshire and City of York SABs, in consultation with the Head of Mental Health (NYC) and colleagues from the North Yorkshire and York Safeguarding Teams. This has now been fully launched as of April 2025

The Board were assured that a roll out **Best Interest Assessor (BIA) Training** was completed by Adults Social Care, with an increase of 26 new Best Interest Assessors (BIAs) to support the capacity to undertake DoLS.

A **review and update of the NYSAB safeguarding competencies** (for Level 1 and 2) using the Bournemouth Competency Framework.

The **Organisational Safeguarding Procedure** was successfully launched and is available on the NYSAB Website along with additional resources, link here: <https://safeguardingadults.co.uk/working-with-adults/nysab-procedures/>

- Four webinars were held for Registered Managers, Nominated Individuals and Designated Safeguarding Leads in Partner Organisations
- Four webinars were held for Heads of, Service Managers, locality Care and Support and Quality and Safeguarding Teams, respectively; a session was also held with 18 Safeguarding Support Staff and their Team Leaders.

The following **One Minute Guides (OMG's)** were developed/updated:

- Domestic Abuse Disclosure Scheme (DVDS) – A new One Minute Guide produced by North Yorkshire Police Domestic Violence Disclosure Scheme (also known as Clare's Law) OMG
- Transitional Safeguarding and Preparing for Adulthood - A new One Minute Guide aimed at professionals, has been produced
- Professionals use of social media - reviewed and updated Social Media: Guidance for Professionals
- Information sharing - review in progress



Safeguarding Adults Review policy refresh

The SAR Policy has been reviewed and updated to ensure it is effective, compliant, and reflective of best practice. As part of this, the Board liaised and compared our draft policy with those of other SABs to assure compliance and best practice. The main changes include:

- Language – additional clarity around Section 44 criteria and updating of language used.
- Structure – re-written in line with new subgroup structure, separating SARs from the current LAR to create increased capacity, focus, monitoring and strategic oversight.
- Forms – updated referral and decision-making form, to assist referrers and scoping panels in the process and improve recording.
- Chronologies - moving from collation of full chronologies prior to scoping, to a request for initial information that is appropriate / proportionate (with robust analysis e.g. around service gaps, missed opportunities, good practice. This should reduce partners workloads and increase efficiency.
- Decision making– a clearer process, ensuring a transparent and robust review and decision-making process with good recording of decisions and rational.
- Accountability – clarifying processes for ongoing review and sign off of action plans, including introduction of a new SAR tracker document. This is intended to speed up the SAR journey from notification to publication.

The SAB Business Unit has been working closely with colleagues from partner agencies to enhance understanding of the SAR referral criteria and process. As part of this effort, referrers are now invited to SAR Scoping Panels, increasing capacity for improved strategic oversight and strengthening informed decision-making against the SAR criteria.

[NYSAB Safeguarding Adults Review \(SAR\) Policy & Procedure](#)



Priority 3 – Work together effectively with partners and organisations.

Why?

To have a strong, joined-up way of working to prevent abuse, harm, and neglect.

What we've done

The Joint Multi-Agency Safeguarding Adults Policy and Procedures are now easier to access via an online system.

Partnership Working and Networks

The Board continue to build strong collaborative relationships with the North Yorkshire Safeguarding Children Partnership, the Community Safety Partnership.

Our joint focus includes key areas such as:

- domestic abuse;
- modern slavery;
- transitions;
- rough sleeping; and
- suicide prevention.

Board and Partnership Managers meet regularly to align priorities, share updates, and identify opportunities for joint projects, strategies, and support across workstreams.

Regular collaboration takes place as part of safeguarding week and joint SAR / Domestic Abuse Related Death Review (DARD) procedures are undertaken when relevant.

The Board is frequently updated by the North Yorkshire Suicide Prevention Strategic Group, with regular updates provided by the Public Health Manager leading this work.

Joint communications and engagement efforts remain a priority, helping to raise awareness, share information and guidance, and reach communities across the county, especially those whose voices are less often heard.

Domestic Abuse

Domestic abuse remains a statutory duty and a key priority for the North Yorkshire Community Safety Partnership. However, the North Yorkshire Safeguarding Adults Board works closely with NYCSP to ensure that those victims and perpetrators who have care and support needs are being appropriately supported, staff are given access to training and safeguarding/domestic abuse referrals are being shared. The NYSAB supports the objectives of the North Yorkshire & York Domestic Abuse Strategy 2024/28, launched in April 2024.



Priority 4 – Adapt and respond to changes affecting how we safeguard adults in North Yorkshire

Why?

As well as changes that happen locally and regionally, there are also national changes which affect the way we safeguard adults that the Board needs to adapt and respond to.

What we've done

Rough Sleeping

In May 2024, the Department of Health and Social Care, in collaboration with the Department for Levelling Up, Housing and Communities (DLUHC), issued a Ministerial directive to all Safeguarding Adults Boards (SABs) across England. This directive called for urgent and coordinated action to address the safeguarding needs of individuals who are sleeping rough, recognising the heightened risks of abuse, neglect, and self-neglect faced by this vulnerable group.



Maggie Gibson,
Housing Needs Service Manager, presenting at the NYSAB Rough Sleeper workshop

In accordance with the directive, rough sleeping has become a key focus for the Board and a future strategic priority area, Led by the Boards Rough Sleeping Champion and head of NYC Housing, Kim Robertshaw.



Kim Robertshaw,
NYSAB Rough Sleeper Champion

In March 2025, the Board held a Rough Sleeping Workshop bringing together a diverse range of partners, to share current practise and develop the Board's future approach. The event focused on:

- Understanding how the Board can effectively meet its new responsibilities around safeguarding rough sleepers.
- Mapping out the work already being done by local agencies and identifying what's working well and potential improvements.
- Exploring how the Board's statutory role can support coordination and delivery of services.

Deprivation of Liberty Safeguards (DoLS)



The Board recognises the potential increasing risks posed by sustained pressures on the Deprivation of Liberty Safeguards (DoLS) system within North Yorkshire. Despite longstanding plans to replace DoLS with Liberty Protection Safeguards (LPS), indefinite delay in implementation has left local systems under significant strain.

The Board is assured that North Yorkshire Council continues to conduct appropriate authorisations of applications, provision of advocacy when needed and the capacity to ensure that waiting times are managed. Despite best efforts the number awaiting processing has increased and at the end of this reporting period stood at 999 with a median waiting time of 12 weeks. This is still a performance much better than the national average. The Board is assured that prioritisation and risk management is effective and is being effectively applied to keep people safe.

The council has instigated some changes to help manage the effectiveness of the DoLS process including:

-  **Review of Mental Health Assessor (MHA) payments** enabling the council to recruit additional MHAs
-  **Virtual assessments** to improve efficiency and reduce expirations whilst maintaining legal and ethical standards, with Best Interest Assessors joining remotely while the Review Team conducts face-to-face visits.
-  **Updated process change for respite** to improve oversight, streamline processes, and ensure timely, appropriate assessments for individuals in respite care.
-  **Provide enhanced weekly monitoring** to ensure continuity and visibility of progress.
-  **Additional funding** has been provided to support efforts managing timescales effectively.

Next steps:

- Further increases in capacity across the system to cope with expected future increase in DoLS applications.

Safeguarding Adults Reviews (SARs)

Section 44 of the Care Act 2014 states that the Board must carry out a Safeguarding Adults Review (SAR) if certain criteria are met.

The purpose of a SAR is not to apportion blame to any individual or organisation but to recognise good practise and opportunities to improve where an adult with care and support needs dies or has been seriously injured as a result of abuse or neglect and there is a concern about how partners have worked together.

SAR activity

Ongoing SARs	No. of new referrals in reporting period	New referrals met the mandatory criteria for a SAR	New referrals met the criteria for SAR under the discretionary criteria.	New referrals did not meet the criteria for a SAR	Published SAR in reporting period
8	6	4	0	2	1

SARs in progress

During the 2024-25 reporting period, **12** Safeguarding Adult Reviews (SARs) are in progress and following criteria under Section 44 of The Care Act (2014).

Progress on these SARs is as follows:

Action planning / Action Plan in progress	Report in progress by Independent Author	Report in progress by NYSAB member	Commissioning of Independent Author in progress
3	2	5	2

Emerging themes from SARs

Difficulties with engagement / assertive outreach responses

Hoarding

Mental Capacity Act, legal literacy and application, particularly in reference to executive function.

Professional Curiosity

Appropriate use of safeguarding protections and practitioner confidence

Risk / abuse identification and responses

Trauma informed approaches

Appropriate complex case escalation

Elaine

Elaine was an 80-year-old woman found deceased in her home having a history of depression, self-neglect and alcohol use.

A Safeguarding Adults Review in relation to Elaine was published on the NYSAB website in May 2024 and can be found here: safeguardingadults.co.uk/sar-elaine

Significant progress has been made in delivering the actions set out in the Elaine 9-Point Action Plan. Several actions have been completed and a number of key areas of work remain in progress into April 2025.

The following progress has been made against the recommendations set out in the Elaine SAR:

- Development of North Yorkshire Substance Use Strategy 2024 – 2028, which aims to reduce harms associated with substance use across North Yorkshire and put people, health and communities at the centre
- Development of new practice guidance on self-neglect and executive functioning to support frontline practice and NYSAB blog on language and stigma.
- Rollout of robust alcohol screening tools for practitioners in health and social care settings.
- North Yorkshire Council has successfully achieved Making Every Adult Matter (MEAM) status, supporting practitioners, policymakers and people with lived experience to transform services and systems for people facing multiple disadvantages.
- Establishment of forums to support case escalation which have been communicated to partners through different channels.
- Promotion of appropriate use of safeguarding processes to raise concerns about vulnerable individuals, particularly those who use substances and are at risk of self-neglect and other forms of harm.
- Health and Adult Services (HAS) are planning a restructure which is being designed to better align resources to support individuals like Elaine, who require support but are often difficult for services to engage effectively.
- A research collaboration with King's College London is underway to develop a practitioner-focused toolkit. This resource will support professionals working with individuals experiencing complex and multiple disadvantages, helping to improve outcomes through more informed and coordinated responses

Learning and Review sub-group

The Learning and Review sub-group considered all new SAR referrals, oversaw any ongoing SARs or other reviews, ensuring learning from reviews (locally, regionally, or nationally) was considered by NYSAB partners and taken forward in their own organisations.

Membership of the Learning and Review Group comprises of senior managers and officers from our key partner organisations.

Partner Contributions

In each annual report, the statutory partners share an overview of the work they have done to support the delivery of the NYSAB strategic priorities. In addition to the activity below, partners have also led and contributed to the work of the Board that is captured throughout this report.

North Yorkshire Council - Adult Social Care



Key Contributions

- **Safeguarding Week 2024–25**
Delivered webinars on:
 - Supporting disabled people affected by domestic abuse
 - Raising safeguarding concerns
 - Person in a Position of Trust (PiPoT)
- **Policy & guidance updates**
 - Reviewed Safeguarding Adults Operational Guidance (Aug 2024)
 - Embedded Professional Curiosity guidance
 - Contributed to One Minute Guides on Mental Capacity and Transitional Safeguarding
 - Co-developed new Self-Neglect Practice Guidance with City of York SAB
 - Launched Organisational Safeguarding Procedures (Oct 2024)
- **Preparing for Adulthood**
 - Developed a practice pathway for transitions
 - Working to broaden the pathway across partners
 - Contributed to national research on lifelong disabled adults (Newton & CCN)
- **Collaborative practice & Learning**
 - Supported development of Mutual Challenge guidance
 - Updated Modern Slavery Toolkit
 - Delivered webinars on chronic substance use and safeguarding
- **Complex needs & System Change**
 - Facilitated peer support and MDT meetings with TEVV psychologists
 - Piloting King's College London research on complexity in adult social care
 - Joined the MEAM programme to improve systems for people facing multiple disadvantages



Spotlight Resources

- Professional Curiosity Guide
- Executive Capacity Guide
- Self-Neglect Guidance
- Organisational Safeguarding Procedure

NHS Humber and North Yorkshire Integrated Care Board (HNYICB)




Key Contributions

- **Primary Care Safeguarding Support**
 - o Named safeguarding leads in every GP practice
 - o Regular supervision and support meetings
 - o Delivered “Hot Topics” training on SAR learning, coercive control, and parental mental ill health (PAMIC tool)
- **Policy & Assurance**
 - o Reviewed and strengthened internal safeguarding policies (Safeguarding, Supervision, Prevent)
 - o Introduced new safeguarding assurance template for health providers
 - o Embedded NHS Safeguarding Accountability and Assurance Framework (July 2024)
 - o Adopted updated Adult Safeguarding Roles & Competencies Framework (RCN, July 2024)
- **Collaborative Working**
 - o Active participation in NYSAB subgroups and safeguarding forums
 - o Health lead for PiPoT concerns
 - o Contributed to Domestic Abuse and Sexual Violence Working Group
 - o Supported multi-agency safeguarding planning and outcome meetings
- **Learning & Adaptation**
 - o Promoted SAR learning across the health system
 - o Influenced local practice improvements
 - o Led on LeDeR programme (Learning from Deaths of People with a Learning Disability and Autistic People)
 - o Maintained safeguarding responsibilities during ICB organisational changes

Spotlight Resources

- NHS Safeguarding Framework
- RCN Adult Safeguarding Competencies



NHS West Yorkshire Integrated Care Board (WY ICB)




Key Contributions

- **Primary Care Engagement**
 - o Delivered safeguarding training and development for Craven-based Primary Care practitioners
 - o Shared multi-agency training opportunities and PREVENT updates
 - o Rolled out WY ICB GP safeguarding standards with 85%+ practice returns
 - o Provided safeguarding referral and escalation routes via SystemOne
- **Policy & Practice**
 - o Consolidated safeguarding policies (Mental Capacity, PREVENT) across WY ICB
 - o Promoted multi-agency safeguarding adult policies and procedures
 - o Delivered MCA training and case law updates to embed legal literacy in Primary Care
- **Collaborative Learning**
 - o Used learning from statutory reviews to shape training packages
 - o Worked with designated colleagues across North Yorkshire
 - o Contributed to safeguarding assurance processes and statutory reviews
- **Responsive Practice**
 - o Shared local, regional, and national learning with partners
 - o Incorporated early learning from reviews into training
 - o Collaborated with LeDeR reviewers to identify safeguarding concerns and refer to NYSAB where appropriate

Spotlight Initiatives

- GP safeguarding standards rollout
- MCA legal literacy training
- Integration of safeguarding into SystemOne for Primary Care



North Yorkshire Police



- Reconnect
- Best Practice
- Work Together
- Adapt & Respond

Key Contributions

- **Community Engagement & Prevention**
 - Introduced Operation Soteria to improve multi-agency response to rape and serious sexual offences (RASSO)
 - Exploring prevention approaches for suspects who fall outside traditional responses
- **Policy & Practice Development**
 - Published new Non-Contact Sexual Offences Policy in response to Angiolini Inquiry recommendations
 - Leading development of an adult Multi-Agency Safety Hub to strengthen safeguarding outcomes
 - Enhanced the Herbert Protocol by partnering with Safe & Found Online for digital access to critical information for people with dementia
- **Multi-agency collaboration**
 - Embedded Domestic Violence Disclosure Scheme (DVDS) panel with multi-agency decision-making
 - Implemented Right Care, Right Person (RCRP) to ensure appropriate response to mental health incidents
 - Participated in multi-agency governance and review meetings to monitor RCRP impact and Section 136 detentions
- **Adaptation to emerging risks**
 - Responded to Coaction Hub review of MARACs and harmful practices
 - Introduced dedicated MARAC stream for honour-based abuse, forced marriage, and FGM
 - Weekly standalone MARACs
 - Extended case discussions (30 mins per case)
 - Co-led by specialist agency Halo for culturally informed responses

Spotlight Initiatives

- Herbert Protocol (digital rollout via SAFO)
- Dedicated MARAC for harmful practices
- Multi-Agency Safety Hub development

Find out more:

The full reports from our statutory partners and non-statutory partners can be found on our website using the link below. In addition, the NYSAB is shining a spotlight on the North Yorkshire Drug Analysis Project, an example of work that highlights the importance of multi-agency working and how working collaboratively can make a significant difference in safeguarding adults. [NYSAB Wider Partner Contributions and Spotlight](#)

Development of the Board

This year has been a transitional and developmental period for the board, prompted by the post-COVID landscape, the appointment of a new Chair, and the start of the three-year statutory planning cycle. This provided an opportunity to review and refresh our mission, strategic priorities and structure.

The Board and specially invited wider expert partners gathered for a Development Day, focused on aligning the above elements with identified current and emerging issues. The wider attendance provided transparency and a more diverse inclusive exploration of views. Board members collaborated to review current risks and identify emerging issues, aiming to shape new areas of focus for the next three years.

New Mission Statement

As of April 2025, our new mission statement is:

“Listening to our diverse communities, we will work with adults with care and support needs to keep them safe from abuse and neglect by challenging and supporting partners to deliver effective, complementary, and preventative responses, through informed, confident, and empowered professionals, and carers”



New Strategic Priorities for 2025 – 2028

The Board also reviewed current practices in light of emerging themes and agreed to refocus priorities. Routine activities such as audit, assurance, SARs, and “Making Safeguarding Personal” will no longer be listed as strategic priorities, though they remain essential to supporting future work.

Key areas identified for strategic focus were:

- Improving internal and external engagement and communication
- Addressing rough sleeping, in line with ministerial directives
- Tackling self-neglect and supporting transitions
- Exploring trauma-informed practice
- Strengthening mental capacity assessments and professional curiosity, as highlighted in SARs
- Promoting prevention, delay, and wellbeing
- Ensuring priorities are measurable and outcomes are tracked

New Strategic Priorities

Connection	<ul style="list-style-type: none"> Our communities: Promote equality. Involve and amplify voice. Workforce: Engage with and continue to support the workforce. Awareness: Raise awareness of abuse and neglect and how to report it. Raise the profile of SAB.
Prevention	<ul style="list-style-type: none"> Recurring rough sleeping. Transition of service, location, young person into adulthood. Self-neglect
Confident Practice	<ul style="list-style-type: none"> Trauma informed approach. Mental Capacity Assessment. Information sharing and recording. Professional curiosity Learning and continuous improvement.

Board Structure and Delivery Plan



Work continued throughout the year to develop a new three-year NYSAB Delivery Plan and review the Board's structure to support delivery. These were shaped collaboratively across subgroups and formally approved in March 2025 for launch in the following financial year.

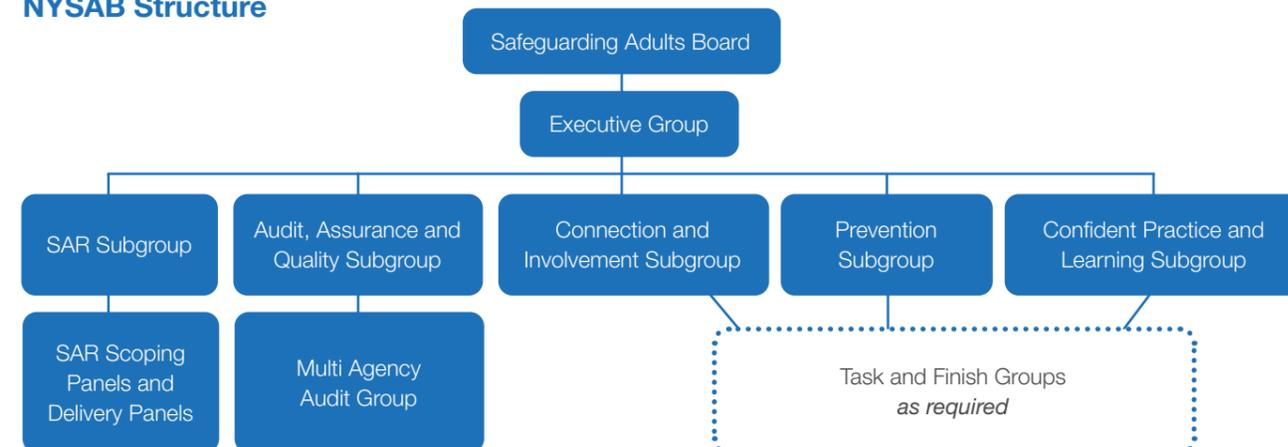
The new delivery plan includes “We Will” statements for each of its areas, such as:

- We will connect with our communities by listening, promoting inclusion, and ensuring everyone has fair access to safeguarding support and services.*
- We will embed a trauma-informed approach, ensuring safeguarding responses are compassionate and consider past experiences.*
- We will engage with professional, listen to their challenges, and work together to offer them practical and useful support.*
- We will work with partners to support people who are repeatedly rough sleeping or at risk of this, helping to prevent abuse, neglect and exploitation.*
- We will engage with professionals, listen to their challenges, and work together to offer them practical and useful support.*
- We will raise awareness of abuse and neglect, ensuring everyone knows the signs and how to report concerns.*

The new Board structure will include 5 subgroups:

- SAR Sub-group** – oversees all SARs and related action plans, with panels and delivery groups reporting in.
- Audit, Assurance & Quality Sub-group** – develops a performance framework to monitor progress and provide assurance.
- Connection & Involvement Sub-group** – supports priority 1 through communications and engagement work.
- Prevention Sub-group** – leads on priority 2, with task and finish groups as needed.
- Confident Practice & Learning Sub-group** – leads on priority 3, and also supports learning, training, and guidance updates.

NYSAB Structure



Attendance Record

Organisation	Designation	June 2024	September 2024	December 2024	March 2025
	<i>Independent Chair</i>	Y	Y	Y	Y
North Yorkshire Council	<i>Corporate Director of Health and Adult Services</i>	Y	Y	Y	N*
	<i>Assistant Director</i>	Y	N*	N*	N*
	<i>Director of Public Health</i>	Y	Y	Y	Y
North Yorkshire Police	<i>Chief Superintendent</i>	Y	N*	Y	Y
	<i>Superintendent</i>	N*	Y	N*	Y
NHS Humber and North Yorkshire Integrated Care Board (ICB)	<i>Chief Nurse</i>	Y	N*	Y	N*
	<i>Designated Professional for Safeguarding</i>	Y	Y	N*	Y
West Yorkshire (ICB)	<i>Designated Professional for Safeguarding</i>	Y	Y	Y	Y
Bradford & Craven Foundation Trust	<i>Designated Professional for Safeguarding</i>	Y	Y	N	Y
Harrogate District Foundation Trust (on behalf of Acute and Community Trusts)	<i>Designated Professional for Safeguarding</i>	Y	Y	Y	Y
Tees, Esk and Wear Valleys NHS FT		Y	Y	Y	Y
Community First Yorkshire		Y	Y	Y	Y
Healthwatch		Y	N	Y	Y
Independent Care Group		Y	N	Y	N
Legal Advisor to the Board**		Y	N	Y	N
Probation Service		Y	Y	N	Y
North Yorkshire Fire and Rescue Service		Y	N	Y	N
North Yorkshire Council	<i>Housing Manager</i>	Y	N*	N*	Y

*Deputy present **Note that the legal advisor to the Board is only required to attend when legal input is required

Financial Record

The NYSAB Budget is made up of contributions from the three statutory partners – the Council, North Yorkshire Police and NHS. As well as direct funding, the NYSAB is also provided with services ‘in kind’ by a number of agencies.

Income 2024-25

North Yorkshire County Council £140,357

North Yorkshire Police - £38,700

North Yorkshire ICB - £38,700

Total £217,757

Expenditure 2024-25

Independent Chair £14,400

Staffing - £171,603

Supplies and Services - £5,354

Safeguarding Adults Reviews - £26,400
(£13,200 of which carried to next year due to delay on commissioning 2 x SARs committed to 24/25 budget)

Total - £217,757

Contact details:

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North Yorkshire Council
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Northallerton
DL7 8DD

Email: nysab@northyorks.gov.uk

Web: www.safeguardingadults.co.uk



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business in North Yorkshire*